

# RESEARCH FOR BETTER PUBLIC ADMINISTRATION THEORY AND PRACTICE: UGANDA MANAGEMENT INSTITUTE CASE



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#### PRESENTATION

- Introduction
- A reminder of what Public administration is, and why we need it and Its principles
- Why Public administration research
- Study Findings on Public Administration Research trends at Uganda Management Institute (UMI)
- Discussion
- Conclusion

#### INTRODUCTION

- The role and function of public administrators is rapidly evolving
  - Partly -as needs and demands of citizens, governments and organizations keep changes influence their ability to create and implement policies.
- Today's public administrators face many issues to deal with in the political, social and economic realms that impact both public and private sectors.

# Perspectives on Public Administration

(Woodrow Wilson 1887):
"The detailed and systematic execution of public law

(L.D White 1926; F.J Goodnow 1900; J.Corson and JP Harris 1983; R Denhardt 1995)

"All those government operations having a purpose of fulfilment or enforcement of public policy & programs"

• the business side of government, concerned with policy-making and policy execution; consisting of non-political public bureaucracy that operates within a political system

#### WHY PUBLIC ADMINISTRATION?

- Implementation of government programs
- Efficient and effective operations
- Resource Management
- Government accountability and responsiveness
- Maintaining order

#### THE GUIDING THEORETICAL FRAMEWORK

- The traditional and current principles of public administration
- In between are reforms that emphasize private sector led Principles, good governance principles & Public-centered principles

 The Classic administrative principles (Of Maxi Weber and Henry Fayol)

The Public Administration Principles by Organization for Economic Cooperation and Development (OECD)- 2023

## TRADITIONAL PRINCIPLES OF PUBLIC ADMINISTRATION (MAX WEBER AND HENRY FAYOL)

A hierarchical structure with a Chain of Authority, Rules and guidelines [Bureaucracy

Separation of powers- between administration/appointed administrators and Politics/elected politicians

Efficiency and effectiveness of human and financial resources and budgets

Centralisation of power, Impersonality, Technical /Formal selection of officials etc

## OECD (2023) SIX-SIGMA PRINCIPLES OF PUBLIC ADMINISTRATION



## ABOUT THE OECD PAPRINCIPLES (THE SIGMA FRAMEWORK)

- The Principles of PA are a comprehensive framework of standards expressing values and behaviors that citizens and businesses expect from a modern public administration.
- Politicians and public servants use the framework as a tool for continuous improvement of public administration systems
- The framework offers guidance to enhance the capacity in policy development, high-quality & user-centred services, efficiency in managing public funds, fostering transparency and accountability & building citizens' trust in public institutions

## THE SIGMA FRAMEWORK SUMMARY: SIX (6) KEY AREAS AND 32 PRINCIPLES OF PA

Key area	Summary of the principles
1. Strategy	PA reform agenda aimed at fostering innovation and continuous improvement. (1 principle)
2. Policy development and co-ordination	Coherent and effective, inclusive, consultative well planned & centrally coordinated policies developed based on evidence & analysis; Implemented & evaluated (7 principles)
3.Public service and human resource management	Meritorious recruitment; Protection of public servants from undue influence & dismissal; effective, professional, stable & responsive top leadership; Motivated and fair paid employees; Professional development & Talent management (5 principles)

#### SIX (6) KEY AREAS AND 32 PRINCIPLES OF PA

	Key area	Summary of the principles		
	4. Organization Accountability and oversight	Well organizes & Coordinated structures, Clearly distributed responsibilities at national & local levels. Transparency & Openness; Effective audit institutions; good administrative procedures & judicial review ( <b>7principles</b> )		
	5.Service delivery and Digitalization	The center to design & deliver administrative services, high quality online and offline services; Digitize for data–driven decisions, effective & Efficient services, processes in the whole of government (4 Principles)		
	6. Public Financial Management	Develop a comprehensive annual budget & Support its implementation in a transparent manner; effective and compliant management of resources, effective internal audits & independent auditors; and good public procurement legislation and review systems; Regional and local financial systems (9 principles)		

#### ARGUMENTS FOR RESEARCH IN PUBLIC ADMINISTRATION

### 1. Informed Decision-Making

2. Policy development and evaluation

3. Resource allocation

4. Performance improvement

#### RESEARCH FOCUS AND METHODOLOGY

- **Focus & Scope**: All Masters of Public administration dissertations submitted at UMI between 2012 and 2022
- Data collection Method: document analysis
- Data processing procedure :
  - Data of 405 dissertations was extracted from UMISpace which stores all the UMI dissertations, the data exported to Excel.
  - Selection criteria: the title of the dissertation, authors, registration numbers, Study focus/problems (dependent variables), and the specific geographical areas where the investigation was conducted.
  - Analysis was performed in Excel, following classification of the titles and problem areas investigated (dependent variables) and key words in the Six Sigma principles of public administration

#### THE FINDINGS

- A) Geographical areas
- Out of the total of 405 dissertations across various districts in Uganda the findings indicate this order of research geographical areas:

- i. Kampala (140)
- ii. Mbarara (23),
- iii. Wakiso (19)
- iv. Jinja (10)
- v. Mbale, Lira and Mukono (9)
- vi. Others (I-8)

## FINDINGS...SPECIFIC ISSUES OF THE PA STUDIES ON SERVICE DELIVERY

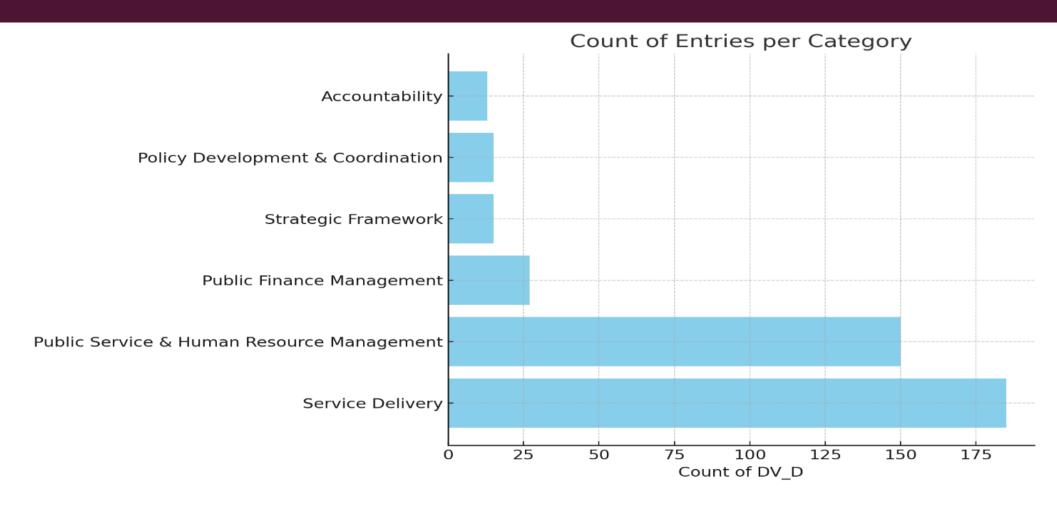
No	District	Challenge	Total
I	Kampala	Urban infrastructure, public utilities,	48
		healthcare and education	
2	Wakiso	Health care, education, and road	10
		infrastructure	
3	Mbarara	Basic service provision such as education,	10
		health and rural infrastructure	

- Service delivery as a challenge is diverse and involves crosscutting.
- From these data, it can be seen that concerns of the delivery of services in the study areas are: *Infrastructure*, *public utilities*, health care, and education. Is limited in other key areas of Agriculture, & Industry & Trade

## B) UMI MPA STUDY/SUBJECT AREAS PER THE SIX SIGMA PA PRINCIPLES FRAMEWORK (OECD 2023).

	Subject	Number	Percentage
ı	Accountability	13	3.2%
2	Policy development & Coordination	15	3.7%
3	Strategic framework	15	3.7%
4	Public finance management	27	6.7%
5	Public service & Human resource management	150	37%*
6	Service delivery	185	45.7%**
	Grand total	405	

#### FIG.I: FINDINGS...



#### FINDINGS....

- 84.5% most investigated problems were in **Service delivery** (45.7%) and **Public Service and Human Resource Management** (37%)
- Moderately investigated, yet key areas of public service include Public Finance Management (6.7%), Strategic framework (3.7%), and policy development and coordination (3.7%)
- The most least investigated area is accountability (3.2%)
  - Critical Question: Why?.

#### **DISCUSSION**

- ❖ Where as the PA research is dominant in service delivery focus, there is little on digitalization as given in principle 5 of the sigma framework
- Studies are largely focused in the CBD [Kampala] that is largely urbanized
  - \* need to refocus onto rural studies to assess impact policy/program grassroots interventions—current trend in Uganda is rural based- e.g PDM interventions
  - ❖ Research also should be on cross cutting issues like disasters, gender, HIV aids, Youth ...

#### CONCLUSION

- Public administration practice has undergone transformation over years
- That a classical public administration principles which focus on structures, systems and procedures may not effectively work at present in a highly networked complex government, a volatile & uncertain environment of role ambiguity [
- Hard to separate the Political and Technical today
- That public administration actions should be scientific [evidence —based] and should follow a strategy of aligning the current studies to national agenda (regional & Global agenda)

Thank You!